May 7, 2019

The Honorable Mike Crapo  
Chairman  
Committee on Banking, Housing and Urban Affairs  
United States Senate  
Washington, DC 20510

The Honorable Sherrod Brown  
Ranking Member  
Committee on Banking, Housing, and Urban Affairs  
United States Senate  
Washington, DC 20510

Dear Chairman Crapo and Ranking Member Brown,

On behalf of America’s credit unions, thank you for holding the hearing on “Privacy Rights and Data Collection in a Digital Economy.” The Credit Union National Association (CUNA) represents America’s credit unions and their 115 million members.

We applaud the committee for taking up the critical issue of data privacy and we pledge to work with you to create a strong, national data privacy standard. It should go without saying that any serious data privacy statute should include robust data security requirements that all who hold consumer data must follow. Unfortunately, as we have watched the debate over a federal data privacy standard develop, discussion of security requirements has been virtually nonexistent. Nevertheless, we do not see any way for a data privacy law to achieve its objectives without a strong security standard that is preemptive of state law and applies to all entities that hold or use consumer data. Simply put: Congress cannot provide consumer with data privacy without addressing data security.

Congress Should Treat Data Privacy as a National Security Issue
Since 2005, there have been more than 10,000 data breaches in the United States, compromising nearly 12 billion consumer records. These breaches are no longer just the work of lone domestic hackers. Time and time again, we learn that these breaches are being perpetrated by foreign governments, domestic organized crime syndicates and rogue international actors that use the data to help fund their illicit activity. We urge the Committee to treat this issue for what it is: a national security issue.

Congress Should Fix the Weak Links in the System
If Congress is serious about protecting the privacy of consumers’ data, then the guiding principle should focus on fixing the weak links that these criminals exploit. In this case, the weak link is that the entities that hold and use consumer data are not all subject to federal data security requirements. Financial institutions and health care providers have long been subject to federal laws that protect the use and security of consumers’ and patients’ information. These laws, the Gramm–Leach–Bliley Act (GLBA) and the Health Insurance Portability and Accountability Act respectively, require financial institutions, including credit unions, and healthcare service providers to have robust privacy and data security protections to protect and control the use of consumer and patients’ data that they collect and house as necessary to provide essential services to Americans.

The privacy regulations required by the GLBA were originally promulgated by each financial institutions’ regulator. This authority was transferred to the Consumer Financial Protection Bureau (CFPB) with the signing of the Dodd-Frank Wall Street Reform and Consumer Protection Act in 2010. The CFPB’s privacy regulation requires that banks and credit unions provide an annual privacy notice to consumers, limits the sharing of information and allows consumers to opt-out of the limited sharing that is allowed. Credit unions and banks are also examined by federal and state regulators for compliance with privacy and data security laws.
There is a reason we have not seen widespread data breaches in the financial services sector as we have seen in other sectors: GLBA, although not perfect, has worked well and helped to solidify credit unions’ and banks’ long history of safeguarding information. It is long past time for all entities that hold or use consumer data to be subject to federal data security standards.

**Congress Should Set a Strong Federal Standard that Preempts State Laws**

With that vast amounts of data that businesses now collect with and without consumers’ permission and/or knowledge, informed consent and even awareness of data collection and use becomes confusing for consumers. States are now stepping in to fill gaps to ensure consumers are protected when any business collects, uses or houses their information.\(^1\) Although state privacy regulations can help consumers, they will also result in a patchwork of protections that will vary from state to state and likely result in many different privacy and data security requirements. A hodgepodge of state requirements will provide uneven protection for consumers and expensive compliance for businesses.

The best approach for consumers and business moving forward is for Congress to develop a strong privacy law that applies to all businesses and entities that collect, house or otherwise possess information. We urge you to take the best of state data security law, make it the federal standard and apply it to everyone. This will ensure efficiency for businesses and strong, consistent protections for consumers.

**Conclusion**

There is an urgent need for Congress to act to set a federal data privacy standard. The American consumer is under attack and current federal law leaves the door open for criminals, terrorist organizations and foreign governments to steal payment and other personally identifiable information to the benefit of their illicit activity. Taking a narrow view that this debate is about Facebook, Amazon and Google would be a grave mistake. There is no way for Congress to provide consumers with the data privacy they need without enacting robust data security standards that are preemptive of state law and apply to everyone.

On behalf of America’s credit unions and their 115 million members, thank you for your consideration of our views on this important issue.

Sincerely,

Jim Nussle  
President & CEO

\(^1\) See the California Consumer Privacy Act (CCPA).